CITY OF
LAKELAND
TENNESSEE

Board of Commissioners
Regular Meeting Minutes
Thursday, May 21, 2026, 5:30 PM
City Hall, Lakeland, Tennessee 38002

I. CALL TO ORDER BY MAYOR:
The meeting was called to order by Mayor Josh Roman 5:30 p.m. on Thursday, May 21, 2026.

II. INVOCATION:
The invocation was offered by Mayor Roman.

III. PLEDGE:
The Pledge to the Flag was led by Mayor Roman.

IV. ROLL CALL BY RECORDER:

Commissioner Atkinson	Present
Commissioner Johnston	Present
Commissioner McCarter	Present
Mayor Roman	Present
Vice Mayor Dial	Absent

Staff personnel in attendance were City Manager Emily Harrell, City Attorney Will Patterson, Parks and Recreation Director Andrew Fisher, Public Works Director Nick Pulido, Finance Director Sue Matthews, ITS Director Josh Thompson, Planning Director Pauk Luker, Parks and Recreation Manager John Proctor, Special Events Coordinator Alex Harris and City Recorder Rebecca Hume.

V. PUBLIC HEARING:

1. **Ordinance Second and Final Reading** - amending Ordinance O-7-2023 Establishing Sewer User Rates and Sewer Charge Adjustments.

   Resident Richard Gonzales, 5000 block of Conifer View Lane, made comments regarding O-6-2026.

2. **Ordinance Second and Final Reading** - amending Lakeland's Code of Ethics regarding the acceptance of gratuities

   With no objections, Mayor Roman moved the public discussion for introduction for Sonya Hall.

Sonya Hall, Chief Administrative Officer for the Mayor of Shelby County, introduced herself and made comments about running for Shelby County Clerk.

VI. TREASURER'S REPORT:

1. Fiscal year to date through April 30, 2026

Finance Director Sue Matthews offered this report.

VII. REPORTS FROM COMMITTEES, MEMBERS OF THE BOARD OF COMMISSIONERS & OTHER OFFICERS:

1. Sheriff's Report
Lieutenant Gather with the Shelby County Sheriffs Office offered this report.

2. Lakeland School System Budget Presentation — *Superintendent Horrell*
Superintendent Horrell was not able to attend but will present for second reading.

3. City Manager's Report
City Manager Emily Harrell offered this report.

4. Commissioners' Report

a. Municipal Planning/Design Review Commission - *Commissioner Atkinson*
None.

VIII. PUBLIC COMMENTS:

Resident Richard Gonzales, 5000 block of Conifer View Lane, made comments about Item 12. **Resolution** - approving a multi-year agreement with Jani-King for janitorial services.

Mayor Roman made a motion to move the following items to the beginning of the agenda with no objections:
Item 18 **Resolution** - recommending an amendment to the salary of the Mayor and Board of Commissioners. *Recommended by Community Advisory Board*

Item19 **Discussion and Possible Action** - regarding a TIF debt carve out policy. *Sponsored by Mayor Roman*

Item 12 **Resolution** - approving a multi-year agreement with Jani-King for janitorial services

Item 9 **Resolution** - approving a residential development contract with REV3

Willow Holdings, LLC for The Willows at the Lake Phase 3

Item 15 **Resolution** - authorizing an agreement with Chickasaw Council Boy Scouts of America for use of IH Managerial Park for a Twilight Camp. *Recommended by the Parks and Recreation/Natural Resources Board*

Resident Charles Carroll, 3000 block of Creekwood Lane, made comments about Item 2. **Approval of Previous Meeting Minutes** - Board of Commissioners meeting May 7, 2026.

IX. SEWERAGE COMMISSION BUSINESS:

X. CONSENT AGENDA:

XI. REGULAR AGENDA:

18. **Resolution** - recommending an amendment to the salary of the Mayor and Board of Commissioners. *Recommended by Community Advisory Board*

    Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

    With no objections, Mayor Roman moved to table this item until the June 4, 2026, Regular BOC meeting, seconded by Commissioner Atkinson.

19. **Discussion and Possible Action** - regarding a TIF debt carve out policy. *Sponsored by Mayor Roman*

    Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

    Mayor Roman presented this item.

    Discussion ensued.

12. **Resolution** - approving a multi-year agreement with Jani-King for janitorial services.
    Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

    Public Works Director Nick Pulido presented this item.

    Discussion ensued.

    When the question was called the resolution passed as presented, roll call vote, 4 in favor, 0 against, 0 abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

9. **Resolution** - approving a residential development contract with REV3 Willows Holdings, LLC for The Willows at the Lake Phase 3
Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

City Manager Emily Harrell presented this item.

Discussion ensued.

Jeffrey King, representative with REV3, answered questions for the board.

When the question was called the resolution passed as presented, roll call 4 vote, 0 in favor, 0 against abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

15. **Resolution** - authorizing an agreement with Chickasaw Council Boy Scouts of America for use of IH Managerial Park for a Twilight Camp. *Recommended by the Parks and Recreation/Natural Resources Board*

Commissioner Atkinson moved to bring this item to the floor, seconded by Mayor Roman.

Special Events Coordinator Alex Harris presented this item.

Silver White, a representative with Boy Scouts of America, engaged in discussion.

Discussion ensued.

When the question was called the resolution passed as presented,

voice vote, 4 in favor, 0 against, 0 abstain (4-0-0).

1. **Approval of Previous Meeting Minutes** - Board of Commissioners and Municipal Planning Commission Special Called Joint Meeting April 28, 2026
Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

When the question was called the meeting minutes passed as presented, roll call vote, 3 in favor, 0 against, 1 abstain (3-0-1).

Yea: Commissioner Atkinson, Commissioner Johnston, Mayor Roman

Nay: None

Abstain: Commissioner McCarter

2. **Approval of Previous Meeting Minutes** - Board of Commissioners meeting May 7, 2026
Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson

City Attorney Will Patterson addressed the resolution regarding BOE and BOC salaries from the May 7, 2026, Regular BOC Meeting.

Discussion ensued.

When the question was called the meeting minutes passed as presented, roll call vote, 3 in favor, 1 against, 0 abstain (3-1-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Mayor Roman

Nay: Commissioner McCarter

Abstain: None

3. **Ordinance Second and Final Reading** - amending Ordinance O-7-2023 Establishing Sewer User Rates and Sewer Charge Adjustments
Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

Public Works Director Nick Pulido presented this item.

Discussion ensued.

When the question was called the Ordinance Second and Final Reading passed as presented, roll call vote, 4 in favor, 0 against, 0 abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

4. **Ordinance Second and Final Reading** - amending Lakeland's Code of Ethics regarding the acceptance of gratuities

   Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

   When the question was called the Ordinance Second and Final Reading passed as presented, voice vote,4 in favor, 0 against, 0 abstain (4-0-0).

5. **Ordinance First Reading** - adopting the annual budget and tax rate for the fiscal year beginning July 1, 2026, and ending June 30, 2027. Mayor Roman moved to bring this item to the floor, seconded by Commissioner Atkinson.

   Finance Director Sue Matthews presented this item.

   Discussion ensued.

   When the question was called the ordinance first reading passed as presented, roll call vote, 4 in favor, 0 against, 0 abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

6. **Ordinance First Reading** - amending Title 17 of the City of Lakeland Municipal Code to establish regulations to govern residential construction dumpsters. *Sponsored by Mayor Roman*
Mayor Roman moved to bring this item to the floor, seconded by Commissioner McCarter.

Planning Director Paul Luker presented this item.

Discussion ensued.

When the question was called the ordinance first reading passed as presented, roll call vote, 4 in favor, 0 against, 0 abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

7. **Ordinance First Reading** - amending the Land Development Regulations for the City of Lakeland to incorporate the streetscape text amendments proposed in the Highway 70 Corridor study.

Commissioner Atkinson moved to bring this item to the floor, seconded by Commissioner McCarter.

Planning Director Paul Luker presented this item.

Discussion ensued.

When the question was called the ordinance first reading passed as presented, voice vote, 4 in favor, 0 against, 0 abstain (4-0-0).

8. **Resolution** - approving a residential subdivision development contract with Canada Road, LLC for Canada Road Subdivision Phase 1.
Commissioner Atkinson moved to bring this item to the floor, seconded by Commissioner McCarter.

City Manager Emily Harrell presented this item.

Discussion ensued.

Wesley Wooldridge, representative with Renaissance Group, engaged in discussion with the board.

When the question was called the resolution passed as presented, roll call vote, 4 in favor, 0 against, 0 abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

10. **Resolution** - rescinding R-58-2026 and approving a residential subdivision development contract with Cummings LLC for The Estates at Chambers Chapel Subdivision Phases 1 & 2.

    Mayor Roman moved to bring this item to the floor, seconded by Commissioner McCarter.

    City Manager Emily Harrell presented this item.

    Discussion ensued.

    When the question was called the resolution passed as presented, voice vote, 4 in favor, 0 against, 0 abstain (4-0-0).

11. **Resolution** - amending Resolution R-53-2026 authorizing the submittal of an application for the Safe Streets and Roads for All grant program through the U.S. Department of Transportation.
    Commissioner Atkinson moved to bring this item to the floor, seconded by Commissioner McCarter.

    City Manager Emily Harrell presented this item.

    Discussion ensued.

    When the question was called the resolution passed as presented, roll call vote, 4 in favor, 0 against, 0 abstain (4-0-0).

Yea: Commissioner Atkinson, Commissioner Johnston, Commissioner McCarter, Mayor Roman

Nay: None

Abstain: None

13.

Resolution - authorizing the City Manager to enter into an agreement with Tennessee Soccer Academy for a youth recreation and competitive soccer program. *Recommended by the Parks and Recreation/Natural Resources Board*

Commissioner Atkinson moved to bring this item to the floor, seconded by Commissioner McCarter.

Parks and Recreation Manager John Proctor presented this item.

Discussion ensued.

When the question was called the resolution failed as presented, roll call vote, 2 in favor, 2 against, 0 abstain (2-2-0).

Yea: Commissioner Atkinson, Commissioner McCarter

Nay: Commissioner Johnston, Mayor Roman

Abstain: None

14.

Resolution - approving an independent contractor agreement with United States Tennis Association (USTA) of Tennessee for youth and adult tennis programs. *Recommended by the Parks and Recreation/Natural Resources Board*

Mayor Roman moved to bring this item to the floor, seconded by Commissioner McCarter.

Parks and Recreation Manager John Proctor presented this item.

Discussion ensued.

When the question was called the resolution passed as presented, voice vote, 4 in favor, 0 against, 0 abstain (4-0-0).

16. **Resolution** - approving an agreement with ViktorHall Construction, LLC. for the IH Park Clubhouse Deck Project

Mayor Roman moved to bring this item to the floor, seconded by Commissioner McCarter.

Parks and Recreation Director Andrew Fisher presented this item.

Discussion ensued.

With no objections, Mayor Roman tabled this item until the next Regular BOC Meeting on June 4, 2026.

17. **Resolution** - authorizing an appointment to the Industrial Development Board of the City of Lakeland, Tennessee.

Mayor Roman moved to bring this item to the floor, seconded by

Commissioner Atkinson.

City Manager Emily Harrell presented this item.

Boyd Ruppelt, 9000 block of Old Brownsville Road, made comments.

Discussion ensued.

When the question was called the resolution passed as presented, voice vote, 4 in favor, 0 against, 0 abstain (4-0-0).

XII. ANNOUNCEMENTS:

Commissioner McCarter made comments wishing a Happy Memorial Day and reminding everyone of the flag display on Canada Road, thanking staff who are former military.

XIII. ADJOURNMENT:

There being no other business on which to act, the meeting was adjourned without objection at 7:46 P.M. on Thursday, May 21, 2026.

These minutes were approved on July 16, 2026.

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Josh Roman
Mayor

ATTEST:
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Rebecca Hume
City Recorder